Review of POSGCD Approach for Developing DFCs



October 6, 2021

Outline

- Perspective on DFCs
- Development of DFC in the Joint Planning Process
- Questions for Future DFC Runs

Perspective on DFCs

- DFCs Should be Feasible
 - POSGCD rules should not prevent POSGCD DFCs from being achievable; therefore DFCs dictates what options are available to a district to limit and/or curtail pumping
 - All DFCs in a GMA need to be mutually compatible
 - Best Available Science should be used to evaluate whether or not POSGCD DFC are feasible
- DFCs Should Achieve a Balance
 - balance the conservation and development of groundwater to meet the needs of this state
 - balance between the highest practicable level of groundwater production and the conservation, preservation, protection, recharging, and prevention of waste of groundwater and control of subsidence in the management area.
 - balance among nine criteria in TWC 26.108

Perspective on DFCs

- DFC(s) Should be Capable of being Monitored
 - should be measurable quantity such as water level or a flow
 - area should be of a manageable extent and adequately instrumented
 - compliance method should be based on best available science
- DFCs Should be Defined at a Temporal and Spatial Scale that Allows Reasonable Monitoring, Meaningful Compliance Evaluations, and Timely Enforcement
 - Reasonable monitoring avoids excessive costs
 - Meaningful compliance evaluations acknowledges and accounts for uncertainty
 - Timely enforcement allows for checks for DFC exceedance for every year
- DFC(s) Are Integral to POSGCD Policy
 - DFCs and related drawdown metrics have been used by POSGCD since its first management plans and rules to manage production and permits
 - DFC are the trump cards for each aquifer; nothing in POSGCD rules should prevent a DFC from being achievable and feasible

Key Points: Pre-Joint Planning POSGCD Aquifer Management Trigger Points for Drawdown*

- Shallow Carrizo-Wilcox Management Zone
 - Maximum 50 ft drawdown in any well
 - Useable groundwater = 33,750 AFY
- Deep Carrizo-Wilcox (excludes Simsboro) Management Zone
 - Average drawdown of 190 ft
 - Useable groundwater = 30,750 AFY
- Deep Simsboro Management Zone
 - Average drawdown of 300 ft
 - Useable groundwater = 60,000 AFY

*POSGCD Management Plan – Adopted May 9, 2006, drawdown measured relative to 2005 water levels

Methodology Based on DFC Statement Presented to GMA-12 on June 24, 2009

POSGCD Preliminary Desired Future Conditions Statement

The POSGCD Board adopted preliminary DFCs for five aquifers in Table 1 during their Board meeting on February 10, 2009. These preliminary DFCs were recommended by the POSGCD DFC Committee, who had been working on the recommendations since September 2008.

| Aquifer | Average Drawdown (ft) | | |
|---------------|--------------------------|--|--|
| | Across the District from | | |
| | 2000 to 2060 | | |
| Sparta | 30 | | |
| Queen City | 40 | | |
| Carrizo | 120 | | |
| Calvert Bluff | 150 | | |
| Simsboro | 300 | | |
| Hooper | 180 | | |

Table 1: Preliminary POSGCDs DFCs for Five Aquifers

Methodology does not require running a GAM simulation but GAM simulations are considered The DFC committee developed the average drawdown in Table 1 using a methodology that URS has presented in several POSGCD meetings including a September 3rd POSGCD Stakeholder Meeting and September 9th POSGCD Board Meeting. This methodology calculates an average drawdown using the following parameters:

- · Average drawdown in unconfined portion of the aquifer
- · Allowable percent decline in the artesian pressure in the confined portion of the aquifer
- · Maximum allowable drawdown in the confined portion of the aquifer
- · Area of the unconfined portion of the aquifer
- · Area of the confined portion of the aquifer

Approach Based on DFC Statement Given on GMA-12 Meeting on June 24, 2009

Methodology is principally based on water level changes in aquifer and in existing wells

Methodology allows consideration of other factors such as GAM simulations and stakeholder coners POSGCD selected a DFC metric that is tied directly to a water levels because water levels can be used to address a wide-range of key management issues if the proper field measurements and analysis are performed. Among these key management issues are the following:

- Amount of protection for existing pumping wells (water level comparison to well screen intervals and pump locations)
- Volumetric change in aquifer storage (change in water level multiplied by aquifer storativity)
- Groundwater-surface water interaction (estimated flow exchange based on comparisons between groundwater levels and stream level and stream bottom)
- Groundwater flow directions and rates (application of Darcy's Law)
- Improvements to on-going evaluation of GAMs (additions of additional calibration targets)

Throughout the next several months, POSGCD will evaluate the preliminary DFCs with respect to stakeholder concerns, information and model results generated by the joint-planning process, databases and analysis being performed by POSGCD staff and consultants. On-going work by POSGCD includes the updates to its monitoring program, development of its well database, a review of historical and future pumping estimates, a review of existing data on surface-water groundwater interactions, analyses of GAM simulations, and analyses of geohydrologic data such as water levels, water quality parameters, and pumping test results.

Calculation & Considerations Used to Develop Proposed DFCs for 1st Joint Planning Cycle

- DFC committee selected 120 ft drawdown for the entire Carrizo Aquifer based on scenario outlined in orange
- Information used to guide the decision¹
 - Permitted & exempt Wells
 - ____ Future wells locations
 - ___ GMA 12 Pumping
 - ____ GAM Predictive Simulations
 - ____ Sustainability (water balance)

Carrizo Aquifer

| Conditions | | Desired Future Conditions - Drawdown | |
|-----------------------------|--------------------------------------|---|---------|
| | | Aquifer | |
| DD in Unconfined Area | % Decline in artesian pressure | Max DD in Confined Area | Carrizo |
| 5 | 0.25 | 150 | 119 |
| 10 | 0.25 | 150 | 119 |
| 15 | 0.25 | 150 | 119 |
| 20 | 0.25 | 150 | 120 |
| 15 | 0.25 | 100 | 85 |
| 15 | 0.25 | 125 | 103 |
| 15 | 0.25 | 150 | 119 |
| 15 | 0.25 | 175 | 135 |
| 15 | 0.25 | 200 | 149 |
| 15 | 0.33 | 100 | 88 |
| 15 | 0.33 | 125 | 107 |
| 15 | 0.33 | 150 | 125 |
| 15 | 0.33 | 175 | 142 |
| 15 | 0.33 | 200 | 159 |

Methodology Used to Develop Final DFCs for 1st Joint Planning Cycle: GAM Simulations

- POSGCD Pumping File for DFC GAM Simulation
 - pumping rates and schedule adjusted to achieve average drawdowns associated with preliminary POSGCD DFCs
 - simulation of LPGCD (45 ft), BVGCD (47 ft), and POSGCD (120 ft) preliminary DFCs for Carrizo Aquifer was not achievable in a GAM simulations
- Adjustment to POSGCD Preliminary DFC
 - POSGCD and GMA 12 adopted all POSGCD preliminary except for the Carrizo Aquifer
 - POSGCD's DFC of 120 ft drawdown was lowered to 65 ft in order for a GAM simulation to show compatibility among all the GCD DFCs for the Carrizo
 - DFC of 65 ft for Carrizo produce a Carrizo MAG much lower than permitted Carrizo production

* Presented by Gary Westbrook (POSGCD General Manager) at GMA-12 meeting on May 26, 2010

Methodology Used to Develop Final DFCs for 1st Joint Planning Cycle: GAM Simulations (con't)

- Acknowledgment of Limitations Regarding GAM Predictions
 - Statement below was prepared by GMA 12 to state limitations should be acknowledged by

Based on the principle of using the GAM as a joint planning tool and the fact that the GAM predictions contain uncertainty, GMA 12 considered the DFCs to be compatible and physically possible if the difference between modeled drawdown results for model Run 12_7B and the DFC drawdown targets were within 5 feet or 5 percent of the DFC drawdown targets. Factors considered for determining tolerance criteria include:

- model calibration results and statistics,
- information used to calibrate the GAM,
- aquifer and recharge information collected since the GAM was developed,
- sensitivity of the GAM calibration and GAM predictions to changes in the model parameters, and
- range of uncertainty in the model parameters including historical and future pumping, and temporal variation in recharge distribution and magnitude.

*explanation of variance provided in GMA 12 Resolution to Adopt DFCs dated August 11, 2010. Resolution passed with 5 Ayes and 0 Nays. 1st Joint Planning

Key Points: POSGCD Development of DFCs for 2nd DFC Planning Cycle

- Reiterated approach for developing DFCs based spreadsheet calculations (see table or right-hand side)¹
- Expressed concerns of using a single drawdown for entire aquifer – asked GMA 12 to develop DFCs for shallow areas (outcrops) of aquifers²
- Expressed concerns that GAM over predicts drawdowns because of improper representation of faults

Hooper Aquifer Example Calculation of a DFC Based on Drawdown(DD) Criteria for the Unconfined and Confined Regions

| Conditions | | Desired Future Conditions - Drawdown | | |
|--|-----------------------------------|---|------------|--|
| | | Aquifer | | |
| DD in Unconfined Area | % Decline in artesian pressure | Max DD in Confined Area | Hooper | |
| 10 | 0.25 | 200 | 164 | |
| 15 | 0.25 | 200 | 164 | |
| 20 | 0.25 | 200 | 165 | |
| 25 | 0.25 | 200 | 165 | |
| 20 | 0.25 | 100 | 88 | |
| 20 | 0.25 | 150 | 127 | |
| 20 | 0.25 | 200 | 165 | |
| 20 | 0.25 | 250 | 201 | |
| 20 | 0.25 | 300 | 236 | |
| 20 | 0.33 | 100 | 89 | |
| 20 | 0.33 | 150 | 129 | |
| 20 | 0.33 | 200 | 169 | |
| 20 | 0.33 | 250 | 207 | |
| 20 | 0.33 | 300 | 243 | |
| Area (sq. miles) | based on 2000 | Confined | 1116 | |
| heads | | Unconfined | 124 | |
| Average head (ft) 2000 | | Confined | 312.0 | |
| | | Unconfined | 369.9 | |
| Storage Volume (acre-ft) 2000 Confined Unconfined | | Confined | 53,443,897 | |
| | | Unconfined | 1,401,128 | |
| Storage Volume (acre-ft) 2060 Confined Unconfined | | Confined | 53,412,122 | |
| | | 1,156,350 | | |
| Total Withdrawn (acre-ft) | | 276,552 | | |

- ¹ Table included in POSGCD presentation dated June 6, 2014 (similar data presented at other GMA 12 meetings)
- ² Included in POSGCD presentations dated June 27, 2014 and later meetings

Key Points: POSGCD Development of DFCs for 3rd Planning Cycle

- GMA 12 consultants updated GAM to better represent Simboro aquifer properties near Vista Ridge well field
- Allowable variance between average drawdown values and a proposed DFC generally increased from 5% to 10%
- POSGCD wanted to reduce Carrizo pumping in in Run S-7 to lower DFC to help prevent drawdown impacts at existing wells
- For Cycles 1 and 2, GCDs determined the pumping rates for their counties in the adopted DFC Run
- GMA 12 voted to retain all Carrizo pumping in DFC Run S-12 so POSGCD could not reduce POSGCD pumping

DFC Committee: Sensitivity of Number of Impacted Wells to POSGCD Carrizo



| POSGCD Carrizo | Impacted* Wells | | | |
|------------------|-----------------|------|------|--|
| Production (AFY) | 2029 | 2039 | 2049 | |
| 18,200 | 71 | 114 | 141 | |
| 12,200 | 36 | 69 | 97 | |

Comparison of Results for the Three Joint Planning Cycles

 Largest change in DFC and MAG values is for the Carrizo Aquifer between Cycle 2 and Cycle 3

| Aquifer | Metric | Cycle 1 | Cycle 2 | Cycle 3*** |
|------------|------------------|-------------|-------------|-------------|
| | | 2000 - 2060 | 2010 - 2070 | 2011 - 2070 |
| Sparta | DFC | 30 | 28 | 32 |
| | MAG | 6,734 | 6,734 | 4,105 |
| | Permitted | 1,504 | 3,298 | 3,655 |
| | %(MAG/Permitted) | 448% | 204% | 112% |
| | DFC | 30 | 30 | 31 |
| Queen City | MAG | 502 | 504 | 7,838 |
| Queen City | Permitted | 488 | 700 | 1,583 |
| | %(MAG/Permitted) | 103% | 72% | 495% |
| | DFC | 65* | 67 | 172** |
| Corrigo | MAG | 7,059 | 7,058 | 18,206 |
| Carrizo | Permitted | 17,298 | 18,323 | 19,862 |
| | %(MAG/Permitted) | 41% | 39% | 92% |
| | DFC | 140 | 149 | 179 |
| | MAG | 1,038 | 1,036 | 4,761 |
| | Permitted | 869 | 1,189 | 1,753 |
| | Percent(MG/PER) | 119% | 87% | 272% |
| Simsboro | DFC | 300 | 318 | 336 |
| | MAG | 48,501 | 48,503 | 79,433 |
| | Permitted | 75,389 | 103,061 | 107,944 |
| | %(MAG/Permitted) | 64% | 47% | 74% |
| Hooper | DFC | 180 | 205 | 214 |
| | MAG | 4,422 | 4,422 | 3,126 |
| | Permitted | 2,610 | 2,938 | 3,260 |
| | %(MAG/Permitted) | 169% | 151% | 96% |

*POSGCD adjusted from 120 ft to demonstrate DFCs were physically possible **GMA 12 adjusted from 142 ft in order to include "known" pumping *** proposed DFCs

Questions For Future DFC Runs

- What protocols will be used to determine how pumping files will be generated ? Will these protocols be different for the different GAMs?
- What criteria to be used to determine if DFCs have achieved the appropriate balance between production and conservation?
- Can a GCD adopt decadal DFCs if they are derived from the DFC GAM run?
- Will Management Plans need to clearly show that DFCs are feasible and achievable?
- Is curtailment of a permit an acceptable management tool for achieving a DFC?

Questions?